# Measuring whether agencies have the resources to operate effectively 

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Council of Professional Associations on Federal Statistics
September 8, 2023

## We aim to monitor the federal statistical system

- Specifically, whether the system adheres to guidelines such as Principles and Practices and the Statistical Policy Directives.
$\triangleright$ But these guidelines are abstract. How do you measure if staff are qualified (Practice 4) or a research program is active (Practice 5)?
$\triangleright$ We need your help to reach a community consensus on which "vital signs" (simple/transparent criteria) best instantiate adherence?
$\triangleright$ Consensus is important since how the system is measured can impact the conclusion reached.
- In this presentation, I will "monitor" whether agencies had the resources to operate effectively over the past two decades.
$\triangleright$ The purpose of this retrospective analysis is to inform a discussion on how data might be summarized simply and transparently going forward.
$\triangleright$ Thanks to Madison Hardesty, Vasilli Nosov, Alayna Schoenberger, and Errol Schwartz.


## 1. Monitoring the federal statistics budget

- Goal:
$\triangleright$ To determine whether sufficient financial resources are dedicated to federal statistics in an executive or congressional budget.
- Data:
$\triangleright$ "Blue Books" (Statistical Programs of the United States Government), Analytical Perspectives, Budget of the United States Government, and the Budget Appendices.
$\triangleright$ n.b. Budgets adjusted to account for changing programs.
- Model: Budget Factor Model
$\triangleright$ Let $y_{i t}$ denote the budget of agency $i$ at period $t$
$\triangleright \log \left(y_{i t}\right)=\sum_{k=1}^{K} \alpha_{i k} f_{k t}+\epsilon_{i t}$ where $f \sim \operatorname{VAR}(2)$ and $\epsilon_{t} \sim \mathrm{~N}(0, \Sigma)$
$\triangleright$ Interpretation: when the "factor" $f_{k t}$ is higher, there is more support for the federal statistical agencies.


## Until 2009, support increases at different rates-an average increase of about one unit per year


a executive budget a actual budget

## No progress between 2010 and 2016-an average increase of zero units per year



## From 2018-2021, an average increase of about 0.1 units per year despite declining executive support


a executive budget a actual budget

## 2. Monitoring the tenure of federal employees

- Goal:
$\triangleright$ To determine whether there is sufficient retention and turnover of employees at an agency.
- Data:
$\triangleright$ FedScope Federal Workforce Data.
- Model: Period Life Expectancy Model of Employee Tenure
$\triangleright$ Let $p_{i t}$ denote the proportion of employees with $i$ years of service that left (i.e. "separated") in year $t$.
$\triangleright$ The "expected tenure" of an employee in year $t$ is defined to be

$$
x_{t}=\sum_{i} i p_{i t} \prod_{j<i}\left(1-p_{j t}\right)
$$

$\triangleright$ Interpretation: when expected tenure $x_{t}$ is lower, more employees are leaving the agency earlier in their careers.

Recall 112 employees left ERS (i.e. "separated") in 2019-more than $4 x$ the 2009-2018 average


## Those with advanced degrees who separated ERS in 2019 did so across all years of service



## But ERS tenure was already declining-low tenure years correspond with low budget support years



## So how can we determine whether agencies have the appropriate resources to operate effectively?

- In this presentation, I analyzed two resources essential for maintaing federal statistics: 1. budget and 2. staff.
- The purpose of these analyses was to inform a discussion on how such data might be summarized simply and transparently.
- All summary statistics risk oversimplifying the complexities of the federal statistical system.
$\triangleright$ The question is which aspects of the system can be simplified for the purpose of monitoring.

